



Massachusetts

Department of Correction

Quarterly Report on the Status of Prison Overcrowding, First Quarter of 2002

Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985

Jane Swift
Governor

James P. Jajuga
Secretary of Public Safety

Michael T. Maloney
Commissioner

Kathleen M. Dennehy
Deputy Commissioner

April, 2002

Approved by: State Purchasing Agent
Publication No: 14,602-09-45-10-10-86

2002 First Quarter Report

Section Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and the last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.

This report presents the required statistics for the first quarter of 2002.

This report prepared by Pamela McLaughlin, of the Research and Planning Division, is based on daily count sheets prepared by the Classification Division.

2002 First Quarter Report

Contents

Table of Contents	1
Technical Notes	2
Abbreviations	3
Table 1. Population in Department of Correction Facilities, January 2 , 2002 to March 29, 2002	4
Table 2. Population in Department of Correction Facilities, January 2, 2001 to December 31, 2001	5
Table 3. Population in County Correctional Facilities by County, January 2 , 2002 to March 29, 2002	6
Table 4. Population in County Correctional Facilities by Facility, January 2 , 2002 to March 29, 2002	6
Table 5. Population in County Correctional Facilities by County, January 2, 2001 to December 31, 2001	7
Table 6. Population in County Correctional Facilities by Facility, January 2, 2001 to December 31, 2001	7
Figure 1. DOC Sentenced Population, First Quarters of 2001 and 2002	8
Figure 2. HOC Population, Fourth Quarters of 2002 and 2002	8
Table 7. Quarterly DOC Court Commitments by Sex, 2001 and 2002	9
Figure 3. Quarterly DOC Court Commitments by Sex, 2001 and 2002	9

Technical Notes, 1996 to Present

- The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1 through 6.
- Due to changes in the Massachusetts General Law, DOC consolidated one unit at the Bridgewater Treatment Center and back-filled with general population inmates. These design capacity beds were placed on-line November 8, 1996 and first appeared on the November 12, 1996 daily count sheet. Three hundred additional beds were placed on-line during the third quarter of 1997.
- Where relevant, the population figures for all facilities include both male and female inmates except as shown at Lancaster.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- Longwood Treatment Center is a specialized DOC facility which houses primarily individuals incarcerated for operating under the influence of alcohol. Because the inmates are predominantly county sentenced inmates, the inmate count and bed capacity are also included in Tables 3 and 4.
- Beginning with the second quarter of 1998 quarterly report, the following county correctional facilities are presented individually: Bristol Dartmouth, Bristol Ash Street, David R. Nelson Correctional Addiction Center, and Bristol Pre-Release in Bristol County; Essex Middleton and Essex Lawrence Correctional Alternative Center in Essex County; Middlesex Cambridge and Middlesex Billerica in Middlesex County; Norfolk Braintree, Norfolk Dedham, and Norfolk Contract in Norfolk County. Beginning with the third quarter of 1998 report, facilities for Suffolk and Hampden counties are presented individually.
- Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they are in custody.
- On October 22, 1997, Eastern Massachusetts Correctional Alcohol Center (EMCAC) was renamed the David R. Nelson Correctional Addiction Center (DRNCAC).
- Due to a DOC policy modification, the security level of Hodder House was changed from Security Level 2 to Security Level 3/2 during the first quarter of 2000.
- On May 18, 2000, the Braintree Alternative Center was temporarily closed for renovations by the Norfolk County Sheriff's Office. All inmates were transferred to the minimum security Pre-Release Center in Dedham.
- As of September 15, 2000, Longwood Treatment Center has been moved to the Massachusetts Boot Camp and the women were transferred to facilities housing female populations.
- As of September 22, 2000, Massachusetts Boot Camp no longer holds any medium security inmates.
- Due to DOC policy modification, the security level of Boston State Pre-Release was changed from Security Level 2 to Security Level 3/2 during the third quarter of 2001.
- Charlotte House has been closed effective November 9, 2001.
- Effective November 16, 2001 30 beds have been added to Security Level 3 at NCCI-Gardner, per policy 101.

- On April 18, 1995, new security level designations were established according to 103 DOC 101 Correctional Institutions/Custody Levels policy which states

Custody Levels:

- **Level One.** The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. Supervision is minimal and indirect.

- **Level Two.** A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

- **Level Three.** A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Level Four.** A custody level in which both the design/construction as well as inmate classification reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security parameters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

- **Level Five.** A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Level Six.** A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security parameters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant.

Abbreviations

AC	- Addiction Center	OSCC	- Old Colony Correctional Center
ADP	- Average Daily Population	OUI	- Operating Under the Influence
ATU	- Awaiting Trial Unit	PPREP	- Pre-Parole Residential Environmental Phase Program
CRS	- Contract Residential Services Includes Charlotte House, and Houston House	PRC	- Pre-Release Center
DDU	- Departmental Disciplinary Unit	SBCC	- Souza-Baranowski Correctional Center
DOC	- Department of Correction	SECC	- Southeastern Correctional Center
DRNCAC	- David R. Nelson Correctional Addiction Center	SDPTC	- Sexually Dangerous Person Treatment Center
DSU	- Departmental Segregation Unit	SMCC	- South Middlesex Correctional Center (formerly SMPRC)
HOC	- House of Correction	SH	- State Hospital
LCAC	- Lawrence Correctional Alternative Center	TC	- Treatment Center (Longwood)
NECC	- Northeastern Correctional Center		
NCCI	- North Central Correctional Institution at Gardner		

Table 1 provides the DOC figures for the first quarter of 2002. As this table indicates, the DOC population (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot Camp) increased by 241 inmates, or (3%), from the first day of the first quarter to the last day of the quarter. At the end of the quarter, the DOC operated with 9,459 inmates in the system, and the average daily population was 9,393 with a design capacity of 8,017. Thus, the DOC operated at 117 percent of design capacity.

Population in DOC Facilities, January 2, 2002 to March 29, 2002					
Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	696	703	692	633	110%
SBCC	1,024	1,013	1,042	1,024	100%
Framingham-ATU	143	145	127	64	223%
Custody Level 5					
OCCC	723	722	730	488	148%
Custody Level 4					
Concord	859	754	884	614	140%
Framingham	501	469	536	388	129%
Norfolk	1,399	1,377	1,431	1,084	129%
NCCI	881	886	898	568	155%
SECC	593	602	503	456	130%
Bay State	272	273	280	266	102%
Shirley-Medium	985	957	1,023	720	137%
*Bridgewater SDPTC	294	303	285	345	85%
Sub-Total	8,370	8,204	8,431	6,650	126%
Custody Level 3					
Plymouth	103	102	108	151	68%
NECC	117	119	137	150	78%
SECC-MINIMUM	90	91	96	100	90%
Shirley-Minimum	199	192	169	403	49%
NCCI	26	23	27	30	87%
Pondville	119	115	132	100	119%
Custody Level 3/2					
Lancaster - Male	67	68	59	94	71%
Lancaster - Female	46	45	53	59	78%
SMCC	156	157	143	125	125%
Hodder House	5	6	7	35	14%
Boston State	84	82	86	55	153%
Sub-Total	1,012	1,000	1,017	1,302	78%
Custody Level 2					
Park Drive	-	-	-	50	0%
Custody Level 1					
Houston House	11	14	11	15	73%
P.P.R.E.P	-	-	-	n.a.	n.a.
Sub-Total	11	14	11	65	17%
Total	9,393	9,218	9,459	8,017	117%
Bridgewater SH	334	332	337	227	147%
Bridgewater SDPTC	247	249	244	216	114%
Bridgewater AC	99	75	106	214	46%
*Longwood	105	104	98	125	84%
Sub-Total	785	760	785	782	100%
Grand Total	10,178	9,978	10,244	8,799	116%
Houses of Correction	394	429	405	n.a.	n.a.
Federal Prisons	10	5	6	n.a.	n.a.
Inter-State Contract	49	86	80	n.a.	n.a.

(* See Technical Notes)

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period January 2, 2001 to December 31, 2001. These figures indicate that the DOC population decreased by 347 inmates, or (-4%) over this twelve month period (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot Camp), from 9,572 in January, 2001 to 9,225 in December, 2001.

Population in DOC Facilities, January 2, 2001 to December 31, 2001					
Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	696	694	702	633	110%
SBCC	1,064	1,031	1,014	1024	104%
Framingham-ATU	154	113	144	64	241%
Custody Level 5					
OSCC	714	707	721	488	146%
Custody Level 4					
Concord	877	871	756	614	143%
Framingham	477	473	474	388	123%
Norfolk	1,389	1,438	1,381	1084	128%
NCCI	890	913	885	568	157%
SECC	614	657	600	456	135%
Bay State	277	282	272	266	104%
Shirley-Medium	1,022	1,025	959	720	142%
*Bridgewater TC	306	304	303	345	89%
Sub-Total	8,480	8,508	8,211	6,650	128%
Custody Level 3					
Plymouth	107	105	101	151	71%
NECC	125	120	119	150	83%
SECC-Minimum	93	85	91	100	93%
Shirley-Minimum	208	241	196	403	52%
NCCI-Gardner	4	-	23	30	13%
Pondville	113	124	116	100	113%
Custody Level 3/2					
Lancaster-Male	59	64	67	94	63%
Lancaster-Female	43	33	45	59	73%
SMCC	146	145	153	125	117%
Hodder House	6	10	6	35	17%
Boston State	77	64	83	55	140%
Sub-Total	981	991	1,000	1,302	75%
Custody Level 2					
Park Drive	34	37	-	50	68%
Custody Level 1					
Charlotte	5	9	-	15	33%
Houston House	13	14	14	15	87%
PPREP	3	13	-	n.a.	n.a.
Sub-Total	55	73	14	80	69%
Total	9,516	9,572	9,225	8,032	118%
Bridgewater SH	346	343	331	227	152%
Bridgewater SDPTC	249	231	249	216	115%
Bridgewater AC	107	87	78	214	50%
Longwood TC	84	62	104	125	67%
Sub-Total	786	723	762	782	101%
Grand Total	10,302	10,295	9,987	8,814	117%
Houses of Correction	510	710	436	n.a.	n.a.
Federal Prisons	6	6	5	n.a.	n.a.
Inter-State Contract	88	88	86	n.a.	n.a.

(* See Technical Notes)

Table 3 presents the county figures for the first quarter of 2002. The county population increased by 297 inmates, or (3%), from the first day of the first quarter to the last day of the quarter. At the end of the quarter, the county system operated with 11,619 inmates, with an average daily population of 11,476 in facilities with a total design capacity of 8,356. Thus, the county system operated at 137 percent of design capacity.

Population in County Correctional Facilities by County, January 2, 2002 to March 29, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	264	245	277	110	240%
Berkshire	288	262	300	116	248%
Bristol	974	959	996	666	146%
Dukes	25	21	24	19	132%
Essex	1,259	1,255	1,290	635	198%
Franklin	147	149	142	63	233%
Hampden	1,788	1,777	1,779	1,303	137%
Hampshire	193	214	188	248	78%
Middlesex	1,065	1,030	1,088	1,035	103%
Norfolk	481	475	494	379	127%
Plymouth	1,421	1,411	1,436	1,140	125%
Suffolk	2,212	2,183	2,236	1,599	138%
Worcester	1,210	1,208	1,224	790	153%
Longwood TC	105	104	98	125	84%
Mass. Boot Camp	44	29	47	128	34%
Total	11,476	11,322	11,619	8,356	137%

Table 4 presents the county figures for the first quarter of 2002. The following table presents a breakdown of multi-facility counties, by facility.

Population in County Correctional Facilities by Facility, January 2, 2002 to March 29, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	171	176	169	206	83%
Bristol Dartmouth	710	692	730	304	234%
Bristol DRNCAC	74	68	79	100	74%
Bristol Pre-Release	19	23	18	56	34%
Essex County					
Essex Middleton	960	986	969	500	192%
Essex LCAC	299	269	321	135	221%
Hampden County					
Hampden	1,615	1,604	1,605	1,178	137%
Hampden-OUI	173	173	174	125	138%
Middlesex County					
Middlesex Cambridge	219	247	229	161	136%
Middlesex Billerica	846	783	859	874	97%
Norfolk County					
Norfolk Dedham	443	443	452	302	147%
Norfolk Braintree	-	-	-	52	0%
Norfolk Contract	38	32	42	25	152%
Suffolk County					
Suffolk Nashua Street	674	662	676	453	149%
Suffolk South Bay	1,538	1,521	1,560	1,146	134%

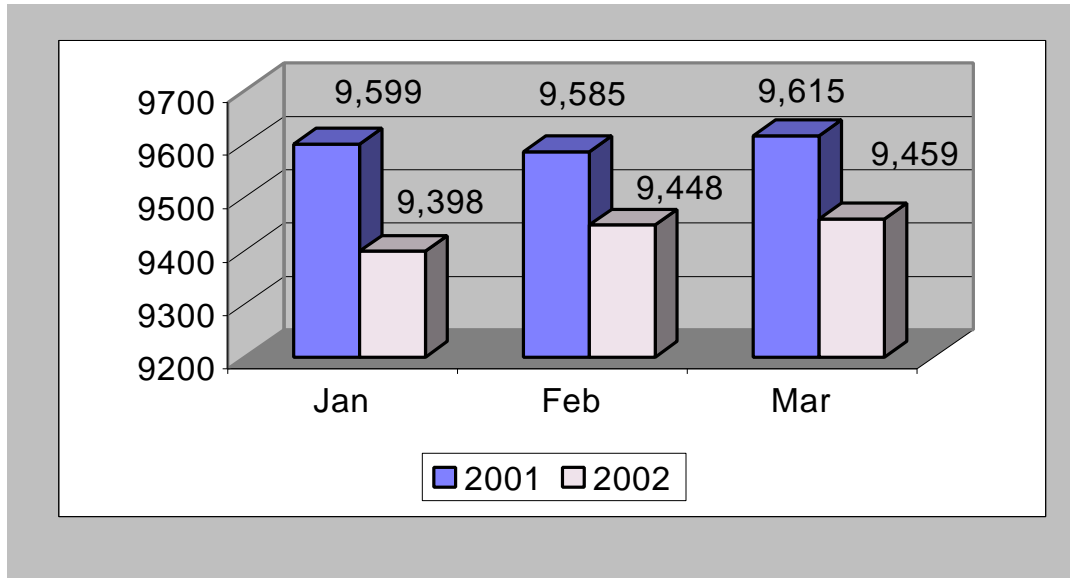
Table 5 presents the county figures for the previous twelve months. These figures indicate that the county population increased by 335 inmates, or (3%), over this twelve-month period, from 10,937 in January, 2001, to 11,272 in December 2001.

Population in County Correctional Facilities by County, January 2, 2001 to December 31, 2001					
Facility	Avg. Daily Population n	Beginning Population n	Ending Population	Design Capacity	% ADP Capacity
Barnstable	239	215	243	110	217%
Berkshire	243	230	261	116	209%
Bristol	930	992	964	666	139%
Dukes	27	31	21	19	142%
Essex	1,203	1,228	1,236	635	189%
Franklin	147	144	152	63	233%
Hampden	1,788	1,621	1,785	1,303	137%
Hampshire	241	219	214	248	97%
Middlesex	1,059	1,142	1,016	1,035	102%
Norfolk	468	461	484	379	123%
Plymouth	1,394	1,371	1,405	1,140	122%
Suffolk	2,141	2,090	2,154	1,599	134%
Worcester	1,191	1,099	1,205	790	151%
Longwood TC	84	62	104	125	67%
Mass. Boot Camp	56	32	28	128	44%
Total	11,211	10,937	11,272	8,356	134%

Table 6 presents the county figures for the previous twelve months. The following table presents a breakdown of multi-facility counties, by facility.

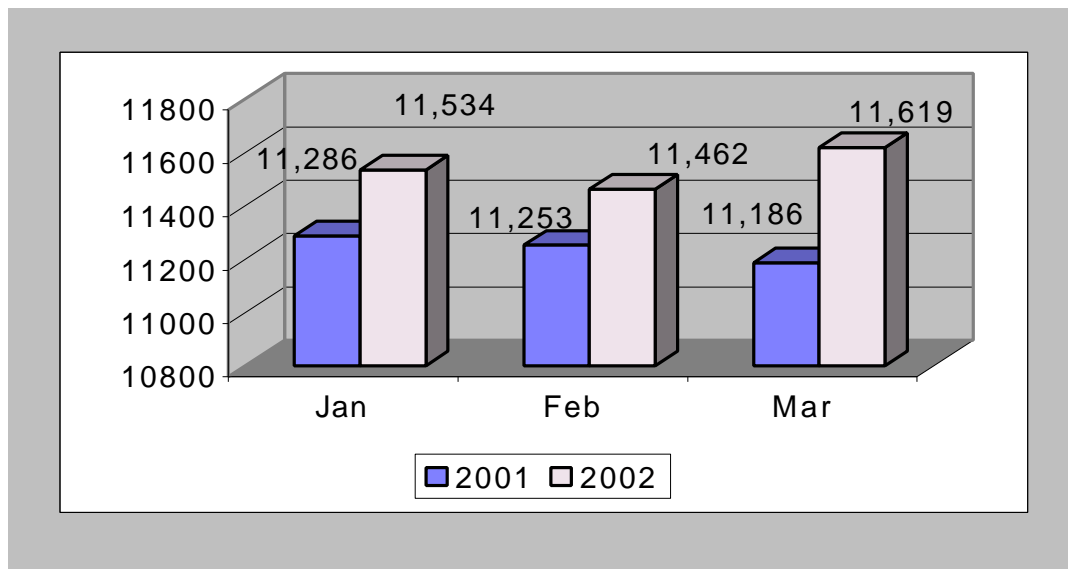
Population in County Correctional Facilities by Facility, January 2, 2001 to December 31, 2001					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	182	178	179	206	88%
Bristol Dartmouth	624	703	690	304	205%
Bristol DRNCAC	75	69	71	100	75%
Bristol Pre-Release	49	42	24	56	88%
Essex County					
Essex Middleton	922	938	965	500	184%
Essex LCAC	281	290	271	135	208%
Hampden County					
Hampden	1,614	1,449	1,613		137%
				1,178	
Hampden-OUI	174	172	172	125	139%
Middlesex County					
Middlesex Cambridge	246	239	228	161	153%
Middlesex Billerica	813	903	788	874	93%
Norfolk County					
Norfolk Dedham	428	424	451	302	142%
Norfolk Braintree	-	-	-	52	0%
Norfolk Contract	40	37	33	25	160%
Suffolk County					
Suffolk Nashua Street	662	615	637	453	146%
Suffolk South Bay	1,479	1,475	1,517		129%
				1,146	

Figure 1.
DOC Sentenced Population, First Quarters of 2001 and 2002



The graph above compares the DOC sentenced population for the first quarter in 2001 to that in 2002, by month. For January 2002, the DOC population decreased by 201 inmates, or (-2%), compared with the same month of 2001; for February, the population decreased by 137 inmates, or (-1%); and for March the population decreased by 156 inmates, or (-2%).

Figure 2.
HOC Population, First Quarters of 2001 and 2002



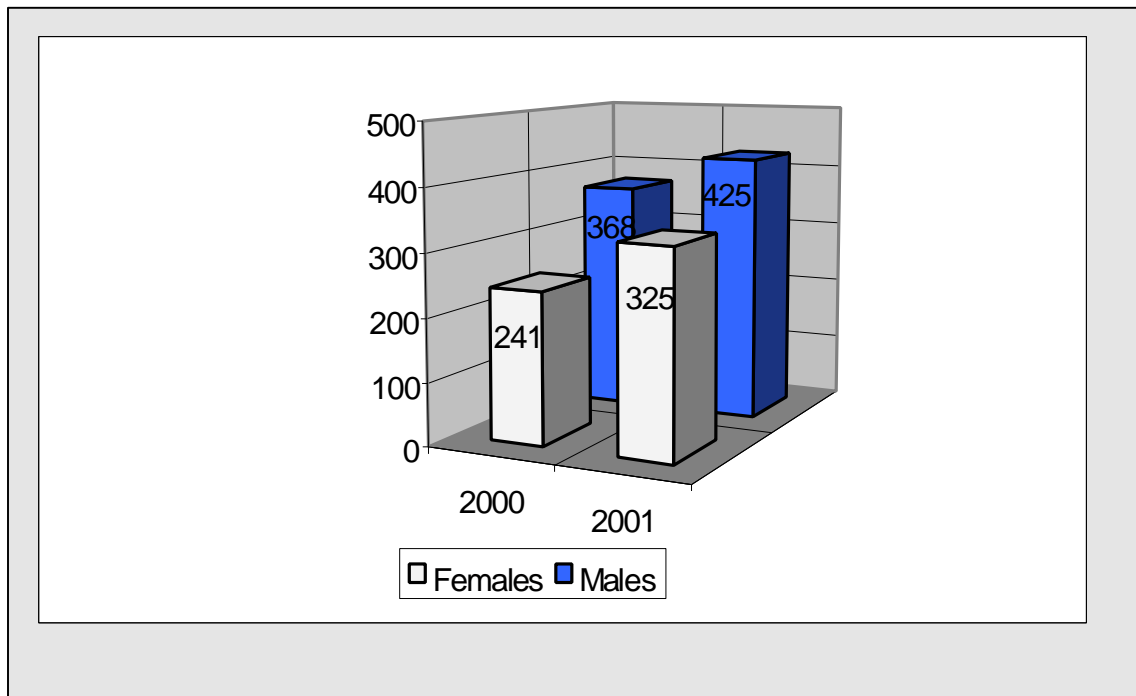
The graph above compares the HOC population for the first quarter in 2001 to that in 2002, by month. For January 2002, the HOC population increased by 248 inmates, or (2%) compared with the same month of 2001; for February, the population increased by 209 inmates, or (2%), and for March, the population increased by 433 inmates or (4%).

Note: Data for Figures 1 and 2 were taken from the end of the month daily count sheet compiled by the Classification Division.

Table 7, provides quarterly statistics on new, criminally sentenced court commitments to the DOC for the first quarters of 2001 and 2002, by sex. Overall, there was a increase of 141 new court commitments, or 23 percent, for 2002 in comparison with the number of new court commitments in 2001, from 609 to 750. Male commitments for the first quarter of 2002 increased by 57 or 15 percent, from 2001. Female commitments for the first quarter of 2002 increased by 84, or 35 percent compared to the number of commitments for 2001.

Quarterly DOC New Court Commitment by Sex			
	2001	2002	Difference
Males			
First Quarter	368	425	15%
Females			
First Quarter	241	325	35%
Total	609	750	23%

Figure 3 provides a graphical representation of the number of new, criminally sentenced court commitments to the DOC during the first quarters of 2001 and 2002, by sex.



Note: Data for Table 7 and Figure 3 were obtained from the DOC's Inmate Tracking Database and the IMS Database.